COST ACTION CONSTITUTION-MAKING AND DELIBERATIVE DEMOCRACY:

THE LATEST FROM LUXEMBOURG

B. SINCE 2013, PURSUING MORE INCLUSIVE, PARTICIPATORY, DELIBERATIVE DEMOCRACY

- Referendums on constitutional reform
- The 2013-2018 government's flagship proposal
- Participatory budgets (City of Luxembourg)
 - Outcome: suboptimal
- Parliamentary e-petitions (<u>www.chd.lu</u>)
- Outcome: largely successful
- Online submission platform for government (www.vosidees.lu)
- Outcome: low participation
- Broad consultation to reform the "Programme directeur d'aménagement du territoire" (<u>notrefutureterritoire.lu</u>)
- Status: ongoing
- Local level citizen consultations
- E.g. 11 city halls on the UNESCO label "Man and Biosphere"

D. OCTOBER 2015 TO JULY 2016: Post-referendum consultations

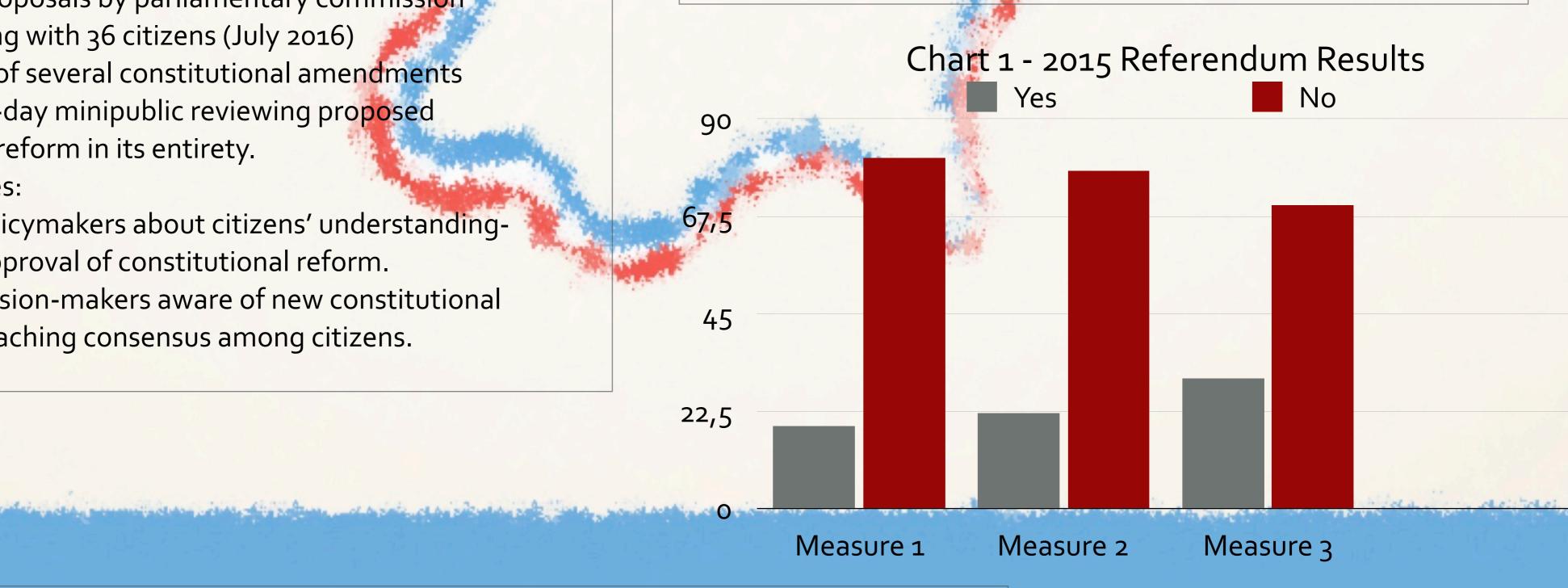
- July-October 2015: New parliament webpage for citizens to share proposals and suggestions (www.ärvirschléi.lu).
- Outcome:
- Limited participation (139 people)
- Uptake of proposals by parliamentary commission
- Public hearing with 36 citizens (July 2016)
- Elaboration of several constitutional amendments
- July 2016: two-day minipublic reviewing proposed constitutional reform in its entirety.
- Two objectives:
- a. Inform policymakers about citizens' understandinglevels and approval of constitutional reform.
- b. Make decision-makers aware of new constitutional proposals reaching consensus among citizens.

A. PARLIAMENTARY DEMOCRACY UNDER A CONSTITUTIONAL MONARCHY

- Referendums are permitted but rare (5 referendums since 1900).
- Parliamentarians can revise constitution (qualified majority voting).
- Political parties, party platforms and coalition governments loom large in political process.
- Governance is three-level (local, national and European)
- Innovation is concentrated at the national level.

C. June 2015 Consultative referendum ON CONSTITUTIONAL REFORM

- Reform and referendum initiated by national government (2013 governmental coalition program and 2014 special law).
- Referendum proposals:
 - 1) Lowering the voting age to 16.
- 2) Extending foreigners voting rights for national elections.
- 3) Setting term limits for ministerial mandates.
- 4) Creating stronger church-state separation (independently settled prior to referendum).
- Pre-referendum one-day citizens' consultation (May 2014 at the University of Luxembourg).
- Three objectives:
- a. Measure public opinion and knowledge-level on referendum measures.
- b. Test citizens' consultation in referendum context.
- c. Propose a method to involve and inform citizens. (favoured proposal: Oregon Citizens' Initiative Review)
- Referendum outcome: All three measures failed (see Chart 1).
- A missed opportunity?



E. SINCE JULY 2016, NO CLEAR STRATEGY AT NATIONAL LEVEL

- 2018 national elections have maintained status quo.
- A second binding referendum on the revised constitution is foreseen in 2019.
- The government is planning to explore alternative paths better to inform and involve citizens.
- Only time will tell what the future holds for Luxembourg's constitutional reform.